

INTRODUCTION TO SOCIAL POLICY ANALYSIS: ILLUMINATING WELFARE

By Stephen Sinclair

Bristol: Policy Press, 2016. ISBN: 9781447313922; £19.99 (pbk).

As this textbook's author notes, "Given its significance and ubiquity, it is perhaps surprising that Social Policy—the discipline that is devoted to studying social problems and welfare policies—is not familiar to many people" (p. 3). Social Policy lecturers often express regret that our subject does not enjoy the popularity we think it deserves, and we are always on the lookout for material that fosters wider interest in the subject. This book promises to "illuminate" welfare; its stated aim is to "... introduce readers to Social Policy analysis and to help them think coherently about social problems and how societies collectively respond to them" (p. 1). Whilst students and teachers will clearly have to look elsewhere if they require the more standard Social Policy introduction (containing a chapter on social security, one on health etc.), Sinclair's book, by providing students new to Social Policy with some key tools of analysis, makes a unique contribution.

The introductory chapter provides the most accessible and non-confusing discussion about "what is Social Policy?" I have seen; the chapter then helpfully divides Social Policy analysis into four dimensions—empirical, distributional, critical and ethical. Each subsequent chapter title poses a question which is then understood and answered via the application of relevant theories and concepts. Chapter Two ("What is a social problem?") centres on a key message of many introductory undergraduate Social Policy courses—that what one regards as a social "problem" reflects one's ideological perspective. Chapter Three ("Who benefits from welfare?") revisits Richard Titmuss' landmark "social division of welfare"; after noting Titmuss' success at drawing attention to middle class men's tax reliefs and company cars, it reports more recent contributions, including feminists' insights about women's unpaid caring work. After Chapter Four ("Who is a member of society?") covers expected territory on social exclusion, Chapter Five ("How does inequality persist?") discusses the distribution of income and wealth, which is dramatically more unequal in Britain now than it was in the period from the advent of the Beveridgean Welfare State in the 1940s to the late 1970s. Sinclair's discussion of this inequality is trademarked by an emphasis on "social closure," whereby dominant groups in society restrict access to resources.

Chapter Six, entitled "Why are people so mistaken about welfare? Myth," brings me to Sinclair's political stance. In it, he lists five widely held "opinions" which, he insists, are really "misconceptions" (p. 123) that are debunked in this and his other chapters. I more-or-less agree with one of the five ("Social welfare gives too much to the undeserving, is a disincentive to employment and many claimants defraud the system") yet Sinclair affords little space to persuading sceptical readers like me to change our minds. Instead, much of Chapter Six is devoted to explaining why we and the general public are so misguided; unsurprisingly, the right-wing press is mentioned, as are what he calls "comforting

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RS Peters



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